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Report of the Director of Children's Services

Report to Outer South area committee

Date: 31 March 2014

Subject: Children's Services area committee update report

| Are specific electoral wards affected? | ⊠ Yes | ☐ No |
|---|---|----------|
| If relevant, name(s) of ward(s): | Ardsley and I Morley North South, Rothw | , Morley |
| Are there implications for equality and diversity and cohesion and integration? | ⊠ Yes | ☐ No |
| Is the decision eligible for call-in? | ☐ Yes | ⊠ No |
| Does the report contain confidential or exempt information? | ☐ Yes | ⊠ No |
| If relevant, Access to Information Procedure Rule number: Appendix number: | | |

Summary of main issues

- 1. Persistently absent pupils at secondary schools in this area reduced by a quarter, but remain high. Primary school persistent absence reduced by 16 per cent.
- 2. The number of children looked after, and the number of children subject to a child protection plan both reduced by more than the citywide average.
- 3. Local priorities are to be agreed, if required, with the local lead member for Children's Services.

Recommendations

- 4. Discuss whether local priorities may be required in addition to the Children's Services obsessions, to be agreed between the local lead member for Children's Services and the area head of targeted services. These priorities may include a focus on a specific element of one of the obsessions.
- 5. Consider the outcomes from the basic need workshop that took place in January and provide local intelligence for consideration in school place planning; instruct officers on improved methods of member engagement in school place planning.
- 6. Promote igen and the Leeds Pathways website to NEET young people and their families, so that young people's routes to employment and training is enhanced.

1 Purpose of this report

1.1 This report provides members with a comprehensive set of children's information in an increasingly succinct manner. Common feedback is to build on this with more local context. There are established city priorities in the Children and Young People's Plan (CYPP), especially the obsessions. The purpose of this cycle of reports is to understand if there are any local priorities that should also be regularly highlighted in these reports, for example a focus on a particular aspect of one of the obsessions. For this committee it is recommended that through the local lead member for Children's Services works with area targeted services lead to identify local priorities for the committee's approval.

2 Background information

As part of the ambition for Leeds to become the best city in the UK, we are aiming to become the best city to grow up in - a child friendly city. This ambition will be realised by improving outcomes against the three obsessions, five outcomes, and 12 priorities in the CYPP, which is overseen by the multi-agency Children's Trust Board and implemented locally by the 25 local cluster partnerships of schools and other key local services.

3 Main issues

3.1 This section provides an update on performance data, successes, and issues within the area committee. A Children's Services summary is in appendix one.

Local updates

Table one presents a summary of the area committee's performance data, and compares the trend/direction of travel to the city trends. A full set of the area's performance data is in appendix two.

Table one: summary of the area committee's performance data

| | December 2013 | December 2012 | Trend | Comparison to city trend |
|---|------------------|------------------|-------|--------------------------|
| Children looked after | 67 (4.9%) | 81 (5.8%) | û | Larger reduction |
| Children subject to a child protection plan | 52 (7.1%) | 72 (7.5%) | Û | Larger reduction |
| CAFs initiated | 67 | 49 | Û | Larger rise |
| Primary school attendance | 95.6% | 95.8% | Û | Smaller reduction |
| Secondary school attendance | 94.0% | 93.6% | 仓 | Rise vs city static |
| Primary school persistent absence | 137 | 164 | Û | Larger reduction |
| Secondary school persistent absence | 438 | 598 | Û | Larger reduction |
| NEET young people; unadjusted | 104 (3.9%) | 82 (2.9%) | 仓 | Larger rise |
| Not known young people | 176 (6.6%) | 312 (11.2%) | Û | Larger reduction |
| Foundation Stage good level of dev | 57.9% | n/a | | Higher than city |
| KS2 level 4+ reading, writing, maths | 78.8% | 76.0% | 仓 | Larger rise |
| 5+ A*-C GCSE inc English and maths | 63.0% | 56.6% | 仓 | Larger rise |
| Free school meal uptake - primary | 69.3% | 71.3% | Û | Smaller reduction |
| Free school meal uptake - secondary | 69.3% | 54.9% | 仓 | Rise vs city reduction |
| 10-17 year-olds committing an offence | 39 | 60 | Û | Larger reduction |

- 3.3 Persistently absent pupils at secondary schools in this area reduced by a quarter, but remain high. Primary school persistent absence reduced by 16 per cent.
- 3.4 The number of children looked after, and the number of children subject to a child protection plan both reduced by more than the citywide average.
- 3.5 The number of NEET young people in this area rose by 22; the number of not knowns, however, reduced by 136 (due to the work undertaken by igen to contact not known young people and establish their true status), meaning that there is a more accurate picture of NEET levels in the area. The NEET and not known figures may be higher than actual numbers: UCAS (Universities and Colleges Admissions Service) have, for legal reasons, been unable to share admissions data with local authorities. This has led to an increase in the not known figures as up to 500 young people's statuses are usually recorded from UCAS data.
- 3.6 Support for 18 and 19 year olds who are claiming out of work benefits is available by going to the igen centre on Eastgate or by viewing the Leeds Pathways website¹, as these young people are eligible for support. Promoting these routes through elected members' surgeries or through local networks will help a greater number of young people access advice and support to help improve their ability to access appropriate employment or training.
- 3.7 All area committees have identified a lead member for Children's Services, who will work with the local area head of targeted services to agree a number of local priorities, in addition to/support of the three obsessions. These priorities will shape future area committee reports.

Service updates

- 3.8 Families First is Leeds' approach to the national Troubled Families programme. 'Troubled families' are "characterised by there being no adult in the family working, children not being in school and family members being involved in crime and anti-social behaviour". The government have set a target for 120,000 families to be 'turned around' during the current Parliament. For each family that is 'turned around' a set amount of money may be claimed under the programme's payments by result (PBR) criteria.
- 3.9 Leeds has 2,180 troubled families, a target set by DCLG. Approximately 1,400 families are currently receiving support since the start of the programme, with PBR claimed on 532 families (24 per cent of the cohort). A breakdown of households by cluster and area committee is in appendix three.

Basic need update

3.10 Area committees are hosting basic need workshops during early 2014, facilitated by officers from children's services and planning. The Outer South workshop took place on 27 January. General principles arising from the workshops will be taken to the Cross Party Basic Need Steering Group for agreement and implementation

¹ www.leedspathways.org.uk

² The Troubled Families programme, Communities and Local Government (https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/11469/2117840.pdf)

within the basic need programme. Locality-specific queries and suggestions will be captured and actioned by officers. The objectives of the workshops are:

- Supporting members' in-depth understanding of national school place planning policy, local school place planning context, and key challenges to the delivery of sufficient school places.
- Developing an improved approach to ensuring strong join-up between elected members, officers, and local stakeholders.
- Engaging in early discussions with the aim of identifying and delivering the best local solutions.

4 Corporate considerations

4.1 Consultation and engagement

4.1.1 This report is for area committee meetings, which involve a wide range of partners and stakeholders. Consultation and engagement is integral to the work of Children's Services and the Children's Trust, as evidenced in child friendly city work.

4.2 Equality and diversity/cohesion and integration

4.2.1 Equality issues are implicit in the information provided. The differences shown illustrate that there are different levels of need and of outcomes across the city. Additional equality analysis of the information provided is undertaken, and the detailed information already provided to clusters is powerful intelligence that can be used to help focus priorities and narrow the gap.

4.3 Council policies and city priorities

4.3.1 A significant proportion of the information included in this report relates to the city priorities for children and young people and the outcomes contained in the CYPP. The area committee summary sheets currently being developed build on wider priorities and the Children's Services obsessions, and incorporate locally-agreed priorities.

4.4 Resources and value for money

4.4.1 Families First is a payment by results scheme. For every family 'turned around', the local authority can claim additional payments if successful across the full range of indicators.

4.5 Legal implications, access to information and call in

4.5.1 This report is not eligible for call in, due to being a Council function.

4.6 Risk management

4.6.1 There are no risk management implications in this report. The priorities reflected in this report are monitored through Leeds City Council performance and, where appropriate, risk management processes.

5 Conclusions

5.1 Not applicable, as this report is information based.

6 Recommendations

- 6.1 Discuss whether local priorities may be required in addition to the Children's Services obsessions, to be agreed between the local lead member for Children's Services and the area head of targeted services. These priorities may include a focus on a specific element of one of the obsessions.
- 6.2 Consider the outcomes from the basic need workshop that took place in January and provide local intelligence for consideration in school place planning; instruct officers on improved methods of member engagement in school place planning.
- 6.3 Promote igen and the Leeds Pathways website to NEET young people and their families, so that young people's routes to employment and training is enhanced.

7 Background documents³

^{7.1} There are no background documents to accompany this report.

³ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

Appendix one: Children's Services' update

The 'best council and best city' ambition to make Leeds a child friendly city has continued to build momentum in recent months. The Yorkshire Evening Post has launched its support with a series of features, an ongoing commitment to raise the profile of the city's children and young people, and an appeal to businesses to join the campaign. This has coincided with the first Child Friendly Leeds Awards, hosted by City Varieties, sponsored by British Gas, and planned, run and presented entirely by children and young people. Over the coming year, a key focus of this ambition will be achieving a consistent one-council approach so that children and young people are increasingly at the heart of decision-making over issues and developments that affect them.

This growing momentum, however, comes at a time when services are continuing to address significant issues. As with all areas of the council, children's services must address major financial challenges, with approximately £18 million in savings needed during 2014/15. Clear action plans are in place to achieve this. Despite this challenge, through the citywide partnership of the Children's Trust Board and the shared vision outcomes and priorities in the Children and Young People's Plan (CYPP), Leeds is continuing its clear strategy of investing in early intervention and preventative services, working restoratively with families to address their problems at an earlier stage and prevent escalation. The family group conferencing programme is continuing to develop; recent analysis shows that it has already safely and appropriately prevented 55 children and young people in Leeds from needing to be placed in care, with significant financial savings being made as a result.

The service is preparing for an Ofsted inspection, anticipated in spring 2014, which will last for up to four weeks and review a wide range of services that support the most vulnerable children. A number of other authorities have recently been inspected under this new framework and Leeds is actively looking to learn from their experiences to support our preparations. The learning from this inspection will significantly shape the direction of the service over the next period.

Children's services has maintained the relentless focus on the three obsessions in the CYPP, which have seen improvements across each. In addition, there are several other current priority areas of work for the service citywide:

- Frameworki, the replacement for the electronic social care recording system has been implemented. The focus is now on managing the transition to the new system and enabling staff to maximise its potential
- The need to provide sufficient school places, given the city's population growth, continues to be a key statutory priority for the local authority and a clear programme is in place to manage this.
- Leeds is at the forefront of a regional drive to increase educational standards and has
 recently hosted a major education summit with more than 260 national and regional
 attendees. A particular focus of our work with schools over the coming year will be on
 supporting pupils at major transition points in their lives by ensuring they are 'ready for
 learning'.
- Drawing on international best practice, we are exploring how we can maximise the
 potential of the council's wider work on community and citizen engagement by
 developing our existing cluster model. This work is in early development, but is key to
 the next stage of pushing more services out to localities. There will be further details
 on this work at future area committees.

Appendix two: performance data for Outer South area committee

Spring 2014 Children's Services performance update

| Meas | sure | Leeds | Outer S | Current data period | Highest | Average | Lowest |
|------|--|---------|---------|---------------------|---------|---------|--------|
| 1. | Number of children and young people 0-19 | 173,462 | 20,030 | January 2014 | 24,510 | 17,289 | 11,609 |
| 2. | Percentage of children and young people | n/a | 11.5% | January 2014 | 14.1% | 10.0% | 6.7% |
| 3. | Number of primary schools | 218 | 24 | Current | 28 | 22 | 15 |
| 4a. | Number of secondary schools | 36 | 5 | Current | 6 | 4 | 2 |
| 4b. | Number of through schools | 2 | 0 | Current | 2 | 0 | 0 |
| 5. | Number of children's centres | 56 | 5 | Current | 9 | 6 | 2 |

Commentary

The Outer South area committee has 11.5 per cent of the city's 0-19 population. There are 24 primary schools, five secondary schools, and five children's centres located within the area committee boundary.

| | | | | Outer S | | | | | |
|-----|---|-------|--------------------------|---------------------------|---------------------|---------------------|---------|---------|--------|
| Kee | oing children safe from harm | Leeds | Current reporting period | Previous reporting period | Direction of travel | Current data period | Highest | Average | Lowest |
| 6. | Number of children looked after | 1,356 | 67 | 81 | Û | 20 Jan 2014 | 356 | 123 | 17 |
| 7. | Number of children entering care | - | - | 19 | | Apr-Dec 2013 | - | - | - |
| 8. | Number of children subject to a child protection plan | 737 | 52 | 72 | û | 20 Jan 2014 | 155 | 69 | 13 |
| 9. | Number of CAFs initiated | 867 | 67 | 49 | 仓 | Apr-Dec 2013 | 162 | 84 | 30 |
| 10. | Number of requests for service | - | - | 2,052 | | Apr-Dec 2013 | - | - | - |
| 11. | Number of requests for service leading to a referral | - | - | 694 | | Apr-Dec 2013 | - | - | - |

| _ | | | | Outer S | | | | | | |
|-------|---|-------|--------------------------|---------------------------|------------------------|---------------------|---------|---------|--------|--|
| | ell in learning and have the for life | Leeds | Current reporting period | Previous reporting period | Direction of travel | Current data period | Highest | Average | Lowest | |
| 12. | Primary school attendance levels | 95.4% | 95.6% | 95.8% | û | 2012/13 HT 1-5 | 96.4% | 95.4% | 94.1% | |
| 13. | Secondary school attendance levels | 93.7% | 94.0% | 93.6% | Û | 2012/13 HT 1-5 | 94.7% | 93.4% | 91.0% | |
| 14. | Number of pupils persistently absent at primary | 1,532 | 137 | 164 | û | 2012/13 HT 1-5 | 373 | 153 | 61 | |
| 15. | Number of pupils persistently absent at secondary | 2,748 | 438 | 598 | û | 2012/13 HT 1-5 | 438 | 275 | 163 | |
| 16a. | Number of NEET young people (unadjusted) | 1,540 | 104 | 82 | Û | 31 Dec 2013 | 338 | 143 | 44 | |
| 16b. | Percentage of NEET young people (unadjusted) | 6.9% | 3.9% | 2.9% | 仓 | 31 Dec 2013 | 10.7% | 6.3% | 3.0% | |
| 16c. | Number of NEET young people (adjusted) | 1,540 | 115 | - | n/a | 31 Dec 2013 | 350 | 153 | 48 | |
| 16d. | Percentage of NEET young people (adjusted) | 6.9% | 4.4% | - | n/a | 31 Dec 2013 | 11.3% | 6.8% | 3.3% | |
| 17a. | Number of 'not knowns' | 1,630 | 176 | 312 | Û | 31 Dec 2013 | 202 | 145 | 60 | |
| 17b. | Percentage of 'not knowns' | 7.1% | 6.6% | 11.2% | Û | 31 Dec 2013 | 8.4% | 6.5% | 4.2% | |
| 18. | Foundation Stage good level of development | 51% | 57.9% | n/a | (Change of definition) | 2012/13 AY | 64.7% | 51.8% | 36.7% | |
| 19. | Key Stage 2 level 4+ reading, writing, and maths | 74.0% | 78.8% | 76.0% | Û | 2012/13 AY | 85.7% | 74.2% | 65.3% | |
| 20. | 5+ A*-C GCSE including English and maths | 57.3% | 63.0% | 56.6% | Û | 2012/13 AY | 70.5% | 54.5% | 41.5% | |
| Choc | se healthy lifestyles | | | | | | | | | |
| 21. | Free school meal uptake - primary schools | 73.1% | 69.3% | 71.3% | û | 2012/13 FY | 75.8% | 71.9% | 66.6% | |
| 22. | Free school meal uptake - secondary schools | 71.1% | 69.3% | 54.9% | Û | 2012/13 FY | 88.2% | 71.6% | 61.7% | |
| Voice | Voice and influence | | | | | | | | | |
| 23. | 10-17 year olds committing an offence | 685 | 39 | 60 | Û | Sep 12-Aug 13 | 134 | 55 | 17 | |

| | | | | Outer S | | | | | |
|-------|---|-------------|--------------------------|---------------------------|---------------------|---------------------|---------------------|-----------------|------------|
| Ofste | ed inspections | Leeds | Current reporting period | Previous reporting period | Direction of travel | Current data period | Highest | Average | Lowest |
| 24. | Percentage of primary schools good or better | 81% | 88% | 83% | Û | 31 Dec 2013 | 93% | 81% | 68% |
| 25. | Percentage of secondary schools good or better | 61% | 60% | 60% | ⇔ | 31 Dec 2013 | 75% | 60% | 25% |
| 26. | Percentage of children's centres good or better | 79% | 67% | 67% | ⇔ | 31 Dec 2013 | 100% | 86% | 57% |
| 27. | Percentage of children's homes good or better | 100% | - | - | | 31 Dec 2013 | 100% | 100% | 100% |
| Ofate | ad independent Outer South | | Current period | d: 31 Dec 2013 | | Pi | revious period | l: 31 July 2013 | |
| Oiste | ed judgement - Outer South | Outstanding | Good | Req imp | Inadequate | Outstanding | Good | Satisfactory | Inadequate |
| 28. | Primary schools | 5 | 16 | 2 | 1 | 5 | 15 | 3 | 1 |
| 29. | Secondary schools | 1 | 2 | 1 | 1 | 1 | 2 | 1 | 1 |
| 30. | SILCs (citywide) | - | - | - | - | - | - | - | - |
| 31. | Pupil referral units (citywide) | - | - | - | - | - | - | - | - |
| 32. | Children's centres | 0 | 2 | 1 | 0 | 0 | 2 | 1 | 0 |
| 33. | Children's homes | - | - | - | - | - | - | - | - |
| • | | Current | Current period | | Previous period | | Direction of travel | | |
| Seco | ondary schools | Ofsted | Attendance | Ofsted | Attendance | Ofsted | Attendance | | |
| Brun | tcliffe High School | 4 | 94.2% | 4 | 93.5% | ⇔ | Û | | |
| Rodil | lian School | 2 | 93.4% | 2 | 92.4% | ⇔ | 仓 | | |
| Royd | ls School | 3 | 92.3% | 3 | 91.8% | ⇔ | Û | | |
| The I | Morley Academy | 1 | 95.1% | 1 | 95.3% | ⇔ | Û | | |
| Woo | dkirk Academy | 2 | 94.5% | 2 | 94.4% | ⇔ | Û | | |

Key: AY - academic year FY - financial year HT - half term ... data below five (suppressed for confidentiality) - data not available; Frameworki report development required/underway

Ofsted grades: 1 = Outstanding, 2 = Good, 3 = Satisfactory/Requires Improvement, 4 = Inadequate

Appendix three: Families First cohort

This table shows families worked with and the percentage against whom PBR has been claimed. Data are by cluster, which have been aligned to area committees. Where a cluster straddles two area committees, the proportion of the population in each cluster is shown.

| Cluster | Total households | % claimed PBR | Primary area committee | % of popn in area committee | Secondary area committee | % of popn in area committee |
|-----------------------------------|---------------------|---------------|------------------------|-----------------------------|--------------------------|-----------------------------|
| CHESS | 40 | 65 | Inner East | 72.5 | Inner North East | 27.5 |
| Inner East | 145 | 63 | Inner East | 100.0 | - | - |
| NEXT | 26 | 81 | Inner North East | 100.0 | - | - |
| NEtWORKS | 20 | 55 | Inner North East | 100.0 | - | - |
| ESNW | 18 | 61 | Inner North West | 51.1 | Outer North West | 48.9 |
| Inner NW Hub | 58 | 52 | Inner North West | 100.0 | - | - |
| OPEN XS | 20 | 55 | Inner North West | 100.0 | - | - |
| Beeston, Cottingley and Middleton | 49 | 65 | Inner South | 91.9 | Outer South | 8.1 |
| JESS | 81 | 65 | Inner South | 100.0 | - | - |
| ACES | 36 | 56 | Inner West | 54.2 | Outer West | 45.8 |
| Bramley | 54 | 57 | Inner West | 100.0 | - | - |
| Brigshaw | 8 | 75 | Outer East | 100.0 | - | - |
| Garforth | 4 | 100 | Outer East | 91.3 | Outer North East | 8.7 |
| Seacroft Manston | 112 | 47 | Outer East | 52.3 | Inner East | 47.7 |
| Templenewsam Halton | 36 | 69 | Outer East | 87.0 | Inner East | 13.0 |
| Alwoodley | 18 | 78 | Outer North East | 79.5 | Inner North East | 20.5 |
| EPOS | 6 | 83 | Outer North East | 100.0 | - | - |
| Aireborough | 23 | 57 | Outer North West | 100.0 | - | - |
| Horsforth | 10 | 50 | Outer North West | 100.0 | - | - |
| Otley/Pool/Bramhope | 6 | 50 | Outer North West | 100.0 | - | - |
| Ardsley & Tingley | 10 | 80 | Outer South | 100.0 | - | - |
| Morley | 27 | 52 | Outer South | 100.0 | - | - |
| Rothwell | 21 | 62 | Outer South | 100.0 | - | - |
| Farnley | 30 | 63 | Outer West | 91.2 | Inner West | 8.8 |
| Pudsey | 31 | 55 | Outer West | 96.2 | Inner West | 3.8 |